

# Revised Capital Rules for Banking Organizations

"...the most substantial revisions to the capital rules since the adoption of risk-based capital in 1988"

Southeast Banker Outreach Forum
October 23, 2013

The opinions expressed are those of the presenter and are not those of the Federal Reserve Bank of Atlanta, the Federal Reserve or its Board of Governors.

## Setting the Context - the Four "W's"...

 Address weaknesses in capital standards Why? Implement parts of Basel III framework and sections of Dodd-Frank Act Higher quality and quantity of capital What? Enhanced risk coverage and disclosures Applies to all banking organizations, except for Who? small BHCs < \$500 million in assets, and certain **SLHCs**  Becomes effective Jan 1, 2015 for community banking organizations When? Extended transition period with most requirements fully phased in by Jan 2019

Page 2 October 23, 2013

## **Regulatory Capital Framework**

- □ On July 2, 2013, the Board published the Final Regulatory Capital Rule to enhance regulatory capital requirements.
- □ Key Elements of the Final Rule:
  - > Introduces a new definition of capital with a focus on voting common equity as the predominant form of a banking organization's capital structure.
  - Revises the Prompt Corrective Action (PCA) framework by introducing a new Common Equity Tier 1 (CET1) ratio and higher regulatory capital minimums.
  - > Introduces higher capital charges for various risk exposures to better reflect banking organizations' risk profiles.

Page 3

## **Regulatory Capital Framework**

□ The Final Rule retains key elements of the three NPRs released in June 2012, with a few significant changes made in response to public comments:

	NPR Proposed Rules	Final Rule		
Risk-Weighted Assets	<ul> <li>Residential mortgages would have been assigned risk weights between 35 –</li> <li>200% based on borrower characteristics and loan features</li> </ul>	<ul> <li>Residential mortgage risk weights remain <u>unchanged</u></li> <li>50% for first lien 1-4 family</li> <li>100% for all other mortgage exposures</li> </ul>		
AOCI	<ul> <li>Unrealized gains/losses would have been included in capital</li> <li>Introduces potential volatility to capital ratios</li> </ul>	BHCs <\$250 billion in assets have a 1- time option to opt-out		
Phase-out of TruPS	<ul> <li>TruPS phased-out from Tier 1 over 10- years for banking organizations &lt; \$15 billion</li> </ul>	<ul> <li>Permanent grandfathering of TruPS for banking organizations &lt; \$15 billion in total assets</li> </ul>		

## **Revisions to Capital Ratio Requirements**



**Eligible Capital** Risk-Weighted Assets 1



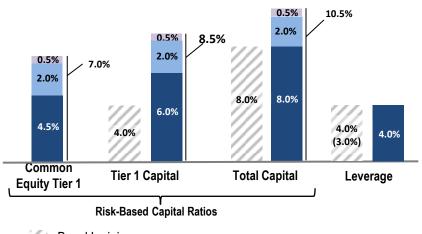


## **Capital Ratios**

- □ New Common Equity Tier 1 ratio (4.5%)
- Higher Tier 1 Capital Ratio (6%)
- □ No change to Total Capital Ratio (8%)
- □ Elimination of 3% Leverage ratio for "1" rated institutions
- New Capital Conservation Buffer (2.5%)



#### **Basel III Minimum Capital Requirements**



- Basel I minimum
- Basel III minimum
- PCA Well-Capitalized Threshold (2.0% above Basel III minimums)
- Capital Conservation Buffer (2.5% above Basel III minimums)

Page 6 October 23, 2013

### **Revised PCA Framework**



- ☐ The revised PCA thresholds will become effective January 1, 2015, and apply to all insured depository institutions
- ☐ Note: The capital conservation buffer is <u>NOT</u> part of the revised PCA framework.

Drompt Corrective	Risl	II S. Loverage						
Prompt Corrective Action Threshold	Total Capital (unchanged)	Tier 1 Capital	Common Equity Tier 1 Capital	U.S. Leverage Ratio				
Well-capitalized	≥ 10%	≥8%	≥ 6.5%	≥ 5%				
Adequately Capitalized	≥8%	≥6%	≥ 4.5%	≥ 4%				
Undercapitalized	< 8%	< 6%	< 4.5%	< 4%				
Significantly Undercapitalized	< 6%	< 4%	< 3%	< 3%				
Critically	Tangible equity (defined as Tier 1 capital plus non-Tier 1 perpetual							
Undercapitalized	preferred stock) to total assets ≤ 2%							

Page 7 October 23, 2013

## **Eligible Capital**



- □ Stricter eligibility requirements
- Additional deductions & adjustments
  - Common Equity Tier 1 primarily composed of common stock, retained earnings, and limited recognition of minority interests
  - > Deductions from CET1 of goodwill and other intangibles (except MSAs), gain on securitization sales, certain defined benefit pension fund assets, and investment in own shares
  - > 10% and 15% threshold deductions: deferred tax assets, MSAs, and investments in unconsolidated financial institutions
- □ Key Changes Relevant to Community Banking Organizations
  - Phase out of certain tier 1 capital instruments (e.g., TruPS, cumulative instruments) permanent grandfathering of TruPS issued prior to May 19, 2010
  - Inclusion of unrealized losses and gains (AOCI) 1-time option to opt-out by January
     1, 2015 regulatory filing

Page 8 October 23, 2013

## **Risk-Weighted Assets (RWA)**



- More risk sensitive RWA calculations, including:
  - > Risk weights for residential mortgages will remain unchanged
  - ➤ Higher risk weight for High Volatility Commercial Real Estate¹ (150%)
  - > Higher risk weight for exposures more than 90 days past due (generally 150%)
  - Higher risk weights for other exposures such as short-term commitments, and equity investments
- Removal of external credit ratings from the securitization framework

Page 9 October 23, 2013

<sup>&</sup>lt;sup>1</sup> High volatility commercial real estate is a subset of CRE, and defined as a credit facility that, prior to conversion to permanent financing, finances or has financed the acquisition, development, or construction of real property. Certain exceptions apply: 1) 1-4 family residential properties, 2) certain community development projects 3) the purchase or development of agricultural land, 4) CRE projects that meet the criteria in the rule.

## **Timeline and Transition Period**



As of January 1					
CET1	4.5%	4.5%	4.5%	4.5%	4.5%
Capital Conservation Buffer	N/A	0.625%	1.25%	1.875%	2.5%
CET1 + Conservation Buffer	4.5%	5.125%	5.75%	6.375%	7.0%
Phase-in of deductions from CET1	40%	60%	80%	100%	100%
Min Tier 1	6.0%	6.0%	6.0%	6.0%	6.0%
Tier 1 + Conservation Buffer	N/A	6.625%	7.25%	7.875%	8.5%
Min Total Capital	8.0%	8.0%	8.0%	8.0%	8.0%
Total Capital + Conservation Buffer	N/A	8.625%	9.25%	9.875%	10.5%

Page 10 October 23, 2013

## **Summary**

Impetus for Capital Rule
Making

- Address weaknesses in regulatory capital standards to strengthen the banking sector
- Implement parts of the Basel III framework and sections of the DFA

**Key Themes** 

- Higher quality and quantity of capital
- Enhanced risk coverage
- Tailored requirements for smaller institutions

**Implementation** 

- Most institutions meet the requirements or are making steady progress
- Extended transition allows accretion of capital

Additional References: FRB Community Bank Guide (http://www.federalreserve.gov/commbankguide20130702.pdf),
Interagency New Capital Rule Community Bank Guide

(http://www.federalreserve.gov/bankinforeg/basel/files/capital\_rule\_community\_bank\_guide\_20130709.pdf)

Page 11 October 23, 2013